

Message Text

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INFO OCT-01 ISO-00 SS-15 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

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TO AMEMBASSY BERLIN

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY WARSAW

AMEMBASSY SOFIA

AMEMBASSY PRAGUE

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C O N F I D E N T I A L STATE 270957

E.O. 11652: GDS

TAGS: PFOR, CSCE, GE

SUBJECT: CSCEIMPLEMENTATION: PRESENTATION TO GDR

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REF: A.) BERLIN 6611 (B.) STATE 255950

1. DEPARTMENT IS GRATEFUL FOR EMBASSY'S EXCELLENT ANALYSIS OF GDR IMPLEMENTATION OF CSCE. WE BELIEVE THAT THE OUTLINE PRESENTATION, WITH SLIGHT MODIFICATIONS MENTIONED BELOW, WILL PROVIDE A GOOD STARTING POINT FOR PURSUIT OF SPECIFIC ISSUES WITH THE EAST GERMAN LEADERSHIP.

2. UNIQUE POSITION OF GDR AND THE UNUSUAL CONDITIONS UNDER WHICH US-GDR BILATERAL RELATIONS MUST BE CONDUCTED SUGGEST THAT SPECIAL CARE SHOULD BE TAKEN TO ENSURE THAT US APPROACHES ON CSCE FIT IN WITH OTHER ASPECTS OF OUR POLICY TOWARD THE GDR. IN PARTICULAR, WE BELIEVE THAT LIMITATIONS ON GDR SOVEREIGNTY IMPLICIT IN CONTINUATION OF FOUR POWER RIGHTS AND RESPONSIBILITIES FOR GERMANY AS A WHOLE AND SPECIAL AMERICAN POSITION IN BERLIN REQUIRE US TO TAKE CLOSER ACCOUNT OF GDR APPROACH TO BASKET I PRINCIPLES THAN WOULD BE NECESSARY WITH OTHER EASTERN EUROPEAN COUNTRIES.

3. AS EMBASSY HAS REPORTED, GDR LEADERSHIP HAS GONE OUT OF ITS WAY TO ESTABLISH ITS OWN INTERPRETATION OF THE RELATIVE IMPORTANCE OF VARIOUS SECTIONS OF CSCE AND TO DIFFERENTIATE AMONG INDIVIDUAL PRINCIPLES IN ORDER TO HIGHLIGHT LANGUAGE ON INVIOABILITY OF FRONTIERS. WHILE DEPARTMENT DOES NOT BELIEVE SPECIFIC QUESTIONS RELATING TO BERLIN OR GERMANY OR INDIVIDUAL GDR STATEMENTS ON VARIOUS BASKET I PRINCIPLES SHOULD BE RAISED IN EMBASSY PRESENTATION ON CSCE, WE BELIEVE SOME GENERAL LANGUAGE ON NEED FOR EQUAL TREATMENT OF ALL PORTIONS OF CSCE AND EQUAL VALIDITY OF ALL PRINCIPLES WOULD BE USEFUL.

4. DEPARTMENT AGREES THAT DISCUSSION BY AMBASSADOR WITH FIRST SECRETARY HONECKER WOULD BE APPROPRIATE MEANS OF MAKING CSCE PRESENTATION. YOUR APPROACH SHOULD BE MADE IN POSITIVE TONE, IN KEEPING WITH SIMILAR DEMARCHES IN OTHER WARSAW PACT CAPITALS. ANOTHER USEFUL DEVICE, USED BY EMBASSY MOSCOW, WOULD BE TO LEAVE A "NON-PAPER" WITH THE GDR WHICH CONTAINED A MORE DETAILED DESCRIPTION OF OUR INTENTIONS CONCERNING CSCE. THIS PAPER COULD BE CONFIDENTIAL

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LEFT WITH HONECKER OR COULD FORM THE BASIS FOR A MORE DETAILED DISCUSSION BY THE AMBASSADOR OR DCM WITH AN APPROPRIATE FOREIGN MINISTRY OFFICIAL. MOSCOW CABLE 14505, WHICH CONTAINS TEXT OF "NON-PAPER" USED WITH SOVIETS, HAS BEEN REPEATED TO YOU AS EXAMPLE OF WHAT MIGHT BE DONE. QUESTION OF WHETHER SUCH A DEVICE WOULD BE USEFUL WITH GDR IS AT EMBASSY'S DISCRETION. IF EMBASSY DECIDES TO INCLUDE A "NON-PAPER" IN PRESENTATION,

DEPARTMENT WOULD WISH TO CLEAR TEXT BEFOREHAND.

5. IN ADDITION TO THE ABOVE CONSIDERATIONS, WE HAVE FOLLOWING COMMENTS ON SPECIFIC SECTIONS OF OUTLINE IN PARAS 14-15 OF REF (A):

-- HUMANITARIAN MATTERS: ADD NEW POINT D AS FOLLOWS:

D. NEGOTIATION OF CONSULAR AGREEMENT: IN ACCORDANCE WITH SECTION III (1) (D) OF FINAL ACT COVERING TRAVEL FOR PERSONAL OR PROFESSIONAL REASONS, PARTICIPANTS AGREE TO CONSIDER NEGOTIATION OF BILATERAL CONSULAR AGREEMENTS. GDR HAS SLOWED NEGOTIATIONS WITH US BY INSISTING ON INCLUSION OF DEFINITION OF NATIONALITY. SUCH POLITICAL ISSUES ARE NOT APPROPRIATE FOR CONSULAR NEGOTIATIONS.

-- INFORMATION:

B. JAMMING: DEPARTMENT IS ESPECIALLY INTERESTED IN MAKING CLEAR OUR OBJECTION TO CONTINUED JAMMING OF RIAS MEDIUM WAVE FREQUENCIES, WHICH HAS BEEN GOING ON FOR MANY YEARS. JAMMING DOES NOT ACCORD WITH BASKET III WHICH CALLS FOR EXPANSION OF DISSEMINATION OF INFORMATION THROUGH RADIO BROADCASTING.

C. JOURNALISTS: WHILE EMBASSY'S PRESENTATION SHOULD TAKE ACCOUNT OF PROSPECTS THAT SEVERAL AMERICAN CORRESPONDENTS COULD SOON BE ACCREDITED IN EAST BERLIN, OUR DESIRE FOR ACCREDITATION OF JOURNALISTS IN FRG AND WEST BERLIN SHOULD BE REPEATED. WE BELIEVE IT WOULD ALSO BE USEFUL TO REMIND GDR OUR NEED TO FACILITATE WORK OF VISITING US CORRESPONDENTS AS WE HAVE DONE RECENTLY WITH HORIZONT DEPUTY EDITOR WINKLER.

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6. AS TO POINT RAISED IN PARA 16 REF A, CONCERNING GDR POSITION AS ENUNCIATED BY AXEN THAT ITEMS COVERED BY CSCE ARE SUBJECT TO FURTHER IMPLEMENTING AGREEMENTS, WE CONCUR THAT SUCH AGREEMENTS ARE NOT NECESSARY SINCE HUMANITARIAN CASES AT LEAST CAN BE RESOLVED BY IMPLEMENTATION OF AGREED MINUTE ESTABLISHING US/GDR RELATIONS. YOU SHOULD ALSO NOTE IN DISCUSSIONS WITH EAST GERMANS, THAT SO FAR AS US IS CONCERNED, TEXT OF FINAL ACT, WITH FEW EXCEPTIONS, DOES NOT CALL FOR FURTHER IMPLEMENTING ARRANGEMENTS IN BASKET III HUMAN CONTACTS AND INFORMATION SECTIONS. INGERSOLL

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